

MPO/CIRDA ORGANIZATIONAL STRATEGIC PLAN



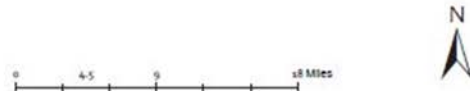
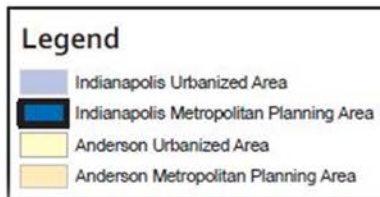
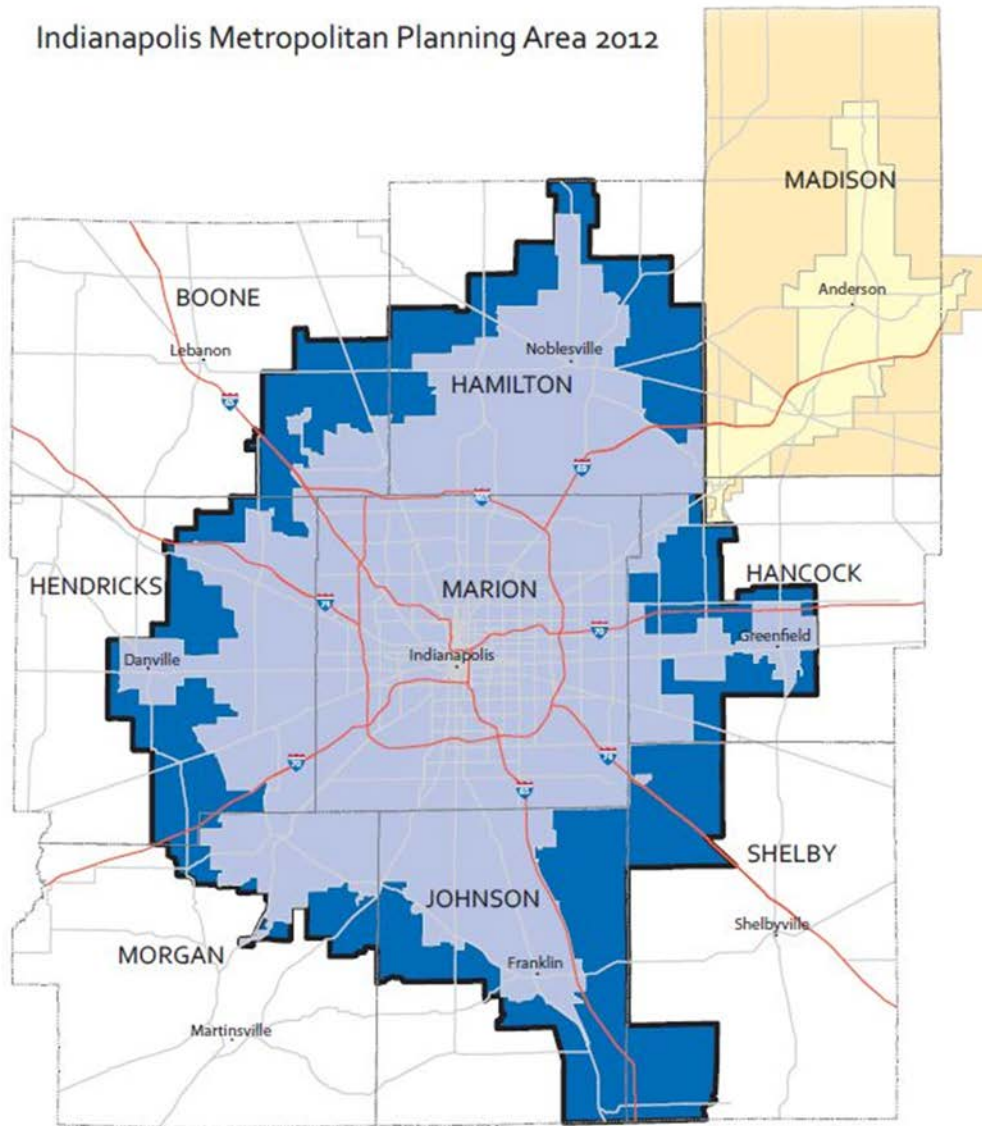
INTRODUCTION TO THE MPO

- Comprehensive review of MPO's current organizational structure in 2013
- Researched and reviewed peer MPOs in Indiana and the US
- MPO structures—though not explicitly spelled out in federal statute—must work within confines of federal law
- State statute does not outline structure of MPOs
- Prior internal and external studies undertaken in 2003, 2006, and 2009
- *Is the current process the optimal framework to make regional transportation decisions for Indiana?*



INDIANAPOLIS METROPOLITAN PLANNING AREA

Indianapolis Metropolitan Planning Area 2012



This map was created by the Indianapolis MPO for graphic display purposes and does not represent a legal document.

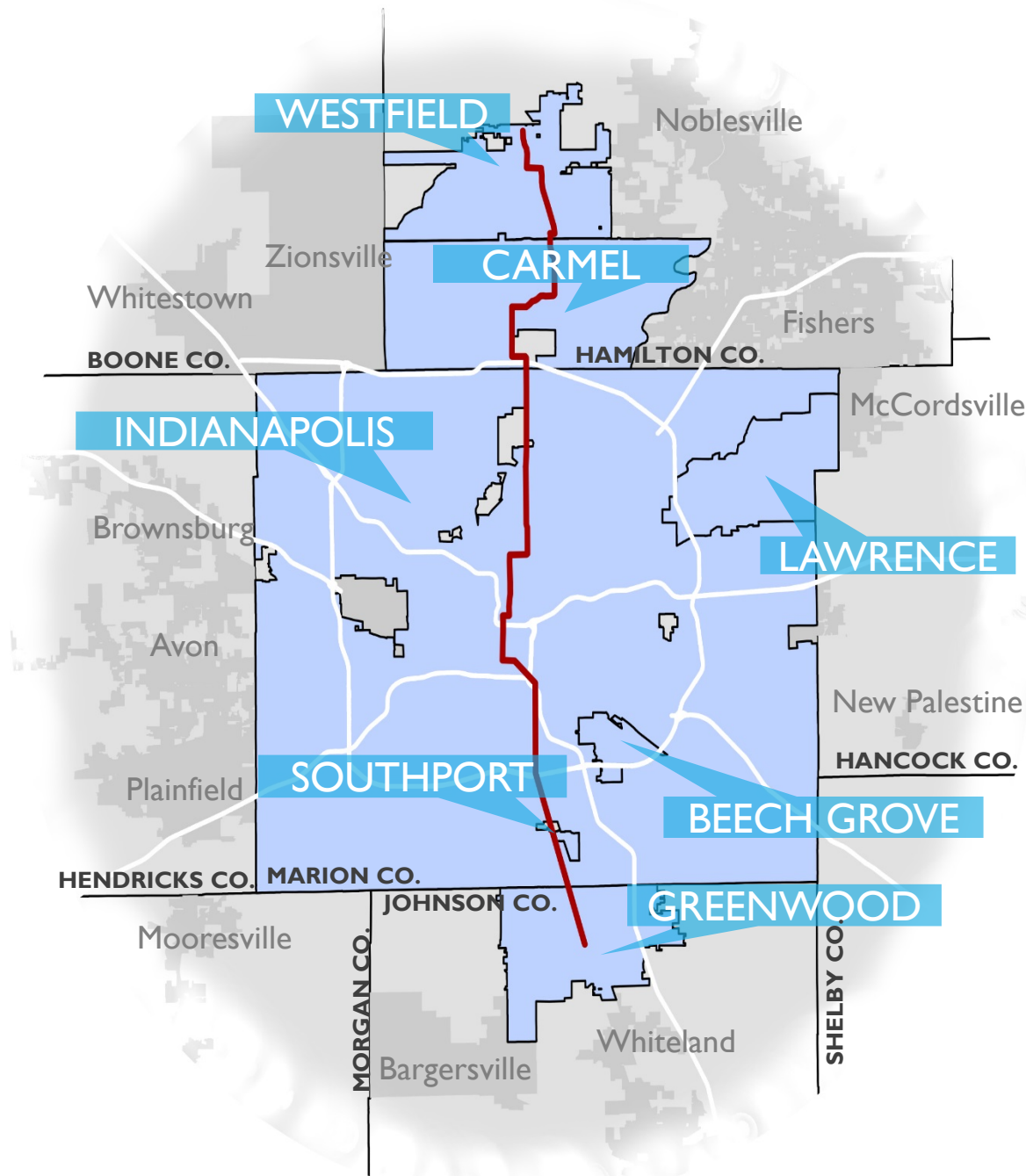
- **8 counties** (Boone, Hamilton, Hancock, Hendricks, Johnson, Marion, Morgan, and Shelby)
- **11 cities** (Beech Grove, Carmel, Fishers, Franklin, Greenfield, Greenwood, Indianapolis, Lawrence, Noblesville, and Westfield)
- **22 towns** (Arcadia, Atlanta, Avon, Bargersville, Bethany, Brooklyn, Brownsburg, Cicero, Cumberland, Danville, Edinburgh, McCordsville, Mooresville, New Palestine, New Whiteland, Pittsboro, Plainfield, Speedway, Whiteland, Whitestown, and Zionsville)
- **Metropolitan Planning Area**
 - Miles²: 1,520
 - Pop.: 1.56 million
- **Urbanized Area**
 - Miles²: 975
 - Pop.: 1.51 million

INTRODUCTION TO THE CIRDA

- Formed in 2014 with objective of applying for the state's Regional Cities Initiative grant
- One of seven Regional Development Authorities (RDAs) statewide
- Per Indiana Code, RDAs assist in coordination of local efforts with regional importance
 - Examples include regional transportation (mass transit) and/or economic development projects
- CIRDA initially formed around the proposed Red Line Bus Rapid Transit corridor (one of the projects in CIRDA's Regional Cities application)
- The Indy MPO is the fiduciary agent for the Central Indiana Regional Development Authority (RDA)



CENTRAL INDIANA REGIONAL DEVELOPMENT AUTHORITY



- **7 municipal members** (Beech Grove, Carmel, Greenwood, Indianapolis, Lawrence, Southport, and Westfield)
- **5 seats** (Carmel [1], Greenwood [1], Indianapolis [2], and Westfield [1])
- **Coverage area**
 - Miles²: 491
 - Pop.: 1.1 million
 - Workforce: 574,890

EXISTING REGIONAL ORGANIZATIONS ANALYSIS



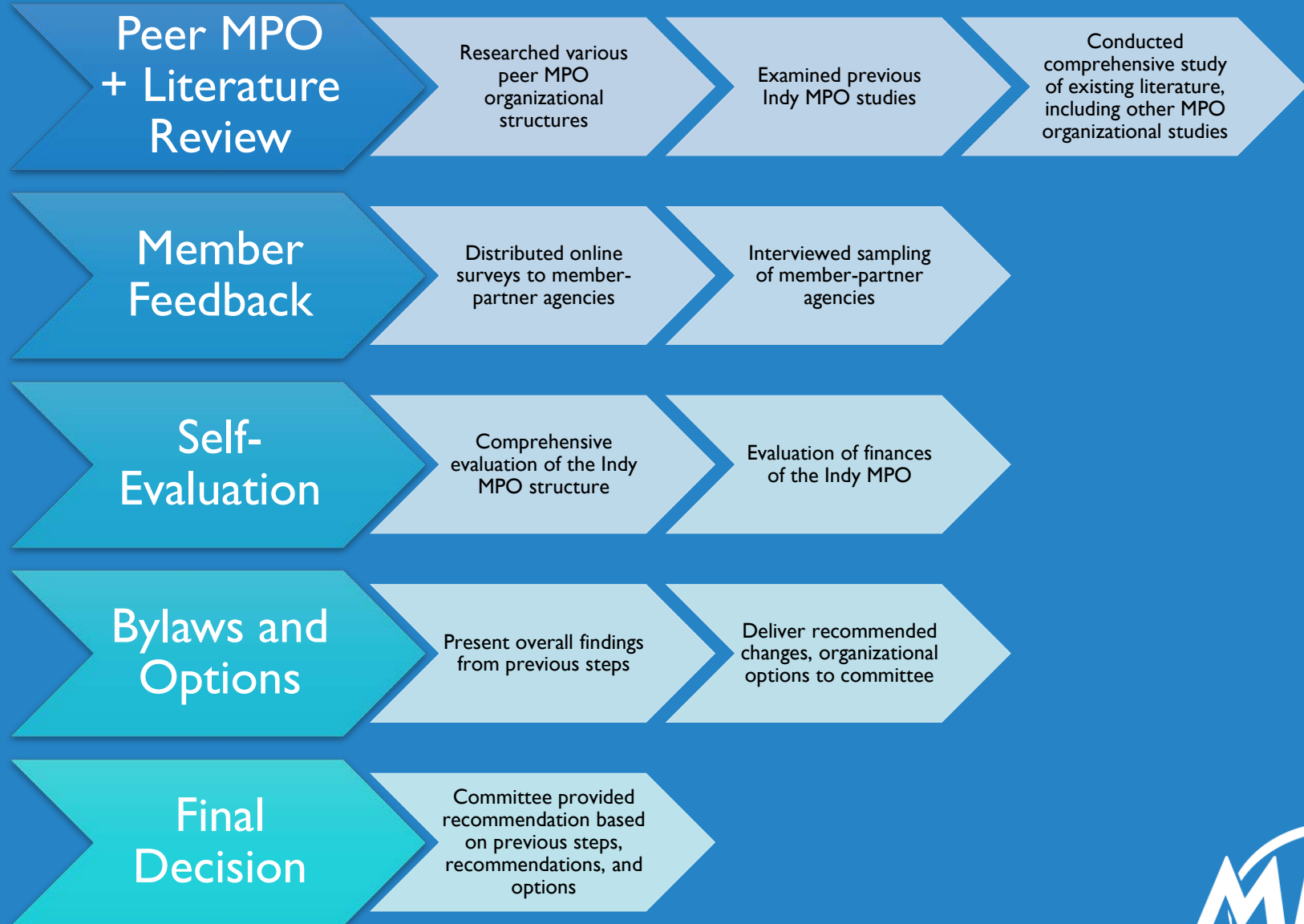
Organization	Service Area	Info / Priorities
Indianapolis Metropolitan Planning Organization (MPO)	Marion County, parts of Boone, Hamilton, Hancock, Hendricks, Johnson, Morgan, Shelby counties	<ul style="list-style-type: none"> Federally mandated public agency Transportation planning and project funding Hosted within the City of Indianapolis Dept. of Metropolitan Development (DMD)
Madison County Council of Governments (MCCOG)	Madison County, parts of Delaware and Hancock counties	<ul style="list-style-type: none"> Federally mandated public agency Transportation planning and project funding Based in Anderson
Columbus Area Metropolitan Planning Organization (CAMPO)	Bartholomew County	<ul style="list-style-type: none"> Federally mandated public agency Transportation planning and project funding Based in Columbus, Ind.
Indianapolis Public Transportation Corporation (IndyGo)	Marion County	<ul style="list-style-type: none"> Municipal agency Provides public transportation Includes interlocal agreements between Indianapolis and outlying communities
Central Indiana Regional Transportation Authority (CIRTA)	Boone, Delaware, Hamilton, Hancock, Hendricks, Johnson, Madison, Marion, Morgan, Shelby counties	<ul style="list-style-type: none"> Quasi-governmental agency Lobbies for improved mass transit Workforce Connector provider Based in Indianapolis
Indianapolis Airport Authority (IAA)	Hamilton, Hancock, Hendricks, Marion counties	<ul style="list-style-type: none"> State-supported municipal corporation Owner, developer, and operator of six public airport facilities
Hoosier Heritage Port Authority	Hamilton, Marion, Tipton counties	<ul style="list-style-type: none"> Provides oversight and maintenance of old Nickel Plate railroad ROW Based in Noblesville
Central Indiana Land Trust	Boone, Hamilton, Hancock, Hendricks, Johnson, Marion, Morgan, Parke, Putnam, Shelby, Tipton counties	<ul style="list-style-type: none"> Nonprofit nature conservancy Protects 4,000+ acres on nearly 50 sites Mission to improve regional air and water quality Based in Indianapolis
Hoosier Environmental Council	<i>Statewide</i>	<ul style="list-style-type: none"> Nonprofit Environmental advocacy and education in areas of Transportation, Agriculture, Water, and Climate Change Lobbying Based in Indianapolis

Organization (cont.)	Service Area (cont.)	Info / Priorities (cont.)
Central Indiana Council of Elected Officials (CICEO)	Boone, Hamilton, Hancock, Hendricks, Johnson, Marion, Morgan, Shelby counties	<ul style="list-style-type: none"> • Self-selected group of elected officials collaborating on regional issues (18 largest municipalities) • Administration, planning, and oversight provided by ULI Indiana
Central Indiana Regional Development Authority (CIRDA)	Boone, Hamilton, Hancock, Hendricks, Johnson, Marion, Morgan, Shelby counties	<ul style="list-style-type: none"> • State-supported public economic development organization • MPO is fiscal agent, providing administration, planning, and oversight • Regional Cities applicant • Based in Indianapolis
MIBOR REALTOR® Association	Boone, Brown, Decatur, Hamilton, Hancock, Hendricks, Johnson, Madison, Marion, Montgomery, Morgan, Shelby counties	<ul style="list-style-type: none"> • Professional organization representing Central Indiana REALTORS® • Housing and real estate market analysis • Lobbying • Based in Indianapolis
Indy Chamber <ul style="list-style-type: none"> • Central Indiana Corp. Partnership • Accelerate Indy 	Boone, Hamilton, Hancock, Hendricks, Johnson, Madison, Marion, Morgan, Shelby counties	<ul style="list-style-type: none"> • Talent recruitment and workforce development • Economic development planning • Lobbying • Based in Indianapolis
United Way of Central Indiana	Boone, Hamilton, Hancock, Hendricks, Marion, Morgan counties	<ul style="list-style-type: none"> • Human services nonprofit • Convenes public/private partners and other nonprofit agencies to improve quality of life • Based in Indianapolis
Indiana Water Monitoring Council (InWMC)	Statewide	<ul style="list-style-type: none"> • Provides forum for communication among monitoring groups • Promotes data sharing and facilitates procedures for water quality management • Based in Bloomington
Central Indiana Drinking Water Collaborative	Boone, Hamilton, Hancock, Hendricks, Johnson, Madison, Marion, Morgan, Shelby counties	<ul style="list-style-type: none"> • Regional utility providers (Citizens Energy Group, etc.) • Voluntary public/private membership • Issues include water conservation, long range planning, drought management, well field management, etc.
White River Alliance <ul style="list-style-type: none"> • Eagle Creek Watershed Alliance* 	Boone*, Brown, Clinton, Delaware, Hamilton*, Hancock, Hendricks*, Henry, Johnson, Madison, Marion*, Monroe, Morgan, Owen, Randolph, Shelby, Tipton counties	<ul style="list-style-type: none"> • Nonprofit coalition, with public/private partners • Regional water quality protection • Watershed education and advocacy • Based in Indianapolis

2013 MPO ORGANIZATIONAL STUDY SYNOPSIS



METHODOLOGY



PEER MPO ORGANIZATIONAL STRUCTURE ANALYSIS

MPO	Abbrev.	Urbanized Area (UA)
Kentuckiana Regional Planning and Development Agency	KIPDA	Louisville
Northwestern Indiana Regional Planning Commission	NIRPC	Indiana (part of Chicago UA)
Miami Valley Regional Planning Commission	MVRPC	Dayton, OH
Mid-Ohio Regional Planning Commission	MORPC	Columbus, OH
East West Gateway Council of Governments	EWGCOG	St. Louis
Nashville Area MPO	NAMPO	Nashville
Mecklenburg Urbanized MPO	MUMPO	Charlotte
North Florida Transportation Planning Organization	NFTPO	Jacksonville
Maricopa Association of Governments	MAG	Phoenix
San Diego Association of Governments	SANDAG	San Diego
Metropolitan Council	Met Council	Minneapolis



MEMBER FEEDBACK RESULTS: IRTC TECH / POLICY COMMITTEES SURVEYS + LPA INTERVIEWS

- Education effective for LPA staff, but room for improvement
- Good communication with LPAs, but INDOT and Federal Highway/Federal Transit Administration (FHWA/FTA) coordination could be improved
- Some question of bias towards certain jurisdictions
- Agreement that MPO provides value for members
- MPO staff response excellent and service efficient
- However, regional ethos missing



RECOMMENDED STRUCTURAL OPTIONS

- *Status Quo*
 - *Maintains existing structure, with recommended bylaw changes*
- **Consensus**
 - **Hosting agreement arrangement made between City of Indianapolis and IRTC spelling out roles and responsibilities for each**
- *Contracted Services Agreement*
 - *Independence from variety of hosting agency's administrative or operational activities (e.g. HR and IT)—instead, contracting out*
- *Regional Planning Commission*
 - *Entirely different model, with responsibilities dictated by state statute*
- *Independent (Non Profit, Council of Governments)*
 - *Responsibilities solely on MPO and IRTC, eliminating any bias through hosting agency*
 - *A reserve fund would need to be developed, probably through increased local match*



2017 MPO/CIRDA STRATEGIC PLAN



KEY STRATEGIC PLAN QUESTIONS

- *Should MPO expand to take on additional responsibilities?*
 - *Water supply planning; emergency management; land use planning; growth management; equitable housing; economic development; transit; data management; development incentives; and/or regional revenue streams?*
- *Should MPO continue to be hosted by City of Indianapolis?*
 - *If not, the plan should incorporate a long term strategy for independence.*
- *What is the optimal relationship between MPO and other established regional entities?*
- *What efficiencies are gained with the current structure?*
- *Is there any redundancy between multiple existing agencies?*
- *If MPO needs to evolve, what statutory requirements must change?*
- *As current RDA statute is untenable for Central Indiana, what should role of the CIRDA? What statutory requirements must change?*



2017 MPO/CIRDA STRATEGIC PLAN DRAFT OUTLINE

- I. Existing conditions report
 - I. Current MPO structure
 - II. Review of 2013 MPO organizational study
 - III. Matrix of existing regional agencies
- II. Research best practices
- III. Solicit member input
 - I. Retreat facilitated by former or current MPO director with experience in this area
- IV. Statutory review of MPO and RDA language
- V. Recommendations
 - I. Short-term vision
 - II. Long-term vision

